Business & Human Rights Resource Centre contribution to open-ended intergovernmental working group on transnational corporations and other business enterprises

First session, 6 - 10 July 2015

<u>Business & Human Rights Resource Centre</u> is following the debate on a proposed <u>binding treaty</u> with a section dedicated to the latest news, initiatives, blogs and commentaries on the issue as well. This section also follows the activities of the open-ended intergovernmental working group (also available in <u>French</u> and <u>Spanish</u>).

The prospect of an international binding treaty on business and human rights has been a controversial subject within the business and human rights field. The open-ended intergovernmental working group (OEIWG) has a unique opportunity to address some of these tensions. We believe the following approaches will support a robust and constructive debate to deliver a successful Treaty:

- Reinforce the narrative that the Treaty and Guiding Principles are complementary rather than mutually exclusive, and that the legal and normative approaches usually strengthen each other.
- Ensure transparency throughout the process. Transparency around procedures, membership, timetable, and outcomes of intergovernmental working group sessions, will support active and timely participation.
- Undertake an open process. An open consultation including all stakeholders including business, academics and civil society, with special attention to the voice of victims of corporate human rights abuses and human rights defenders, is important for an inclusive treaty process which builds trust and ownership.

Below is a list of key materials representing the main viewpoints and questions from stakeholders. From a reading of these opinions, some of the key areas which the OEIWG is being asked to address include: the rights that a treaty will protect; the subjects of the treaty; the scope of jurisdiction; relationship with other existing international instruments; enforcement/oversight mechanism.

NGOs:

Enhance the international legal framework on human rights, transnational corporations and other enterprises: Second statement by the Treaty Alliance Also available in Spanish & French FIDH, 1 Jun 2015

 Recommendation for OEIWG to include States and civil society in the process; description of conduct giving rise to liability; allowing people with a claim to access to judicial remedies also outside their own home States.

<u>Side-Event: Legally Binding Instrument on Business and Human Rights: European perspectives</u> CIDSE, FIAN Intl., FIDH, Franciscans Intl., Friends of the Earth Europe & Intl. Commission of Jurists, 19 Mar 2015

Key points of discussion from an EU perspective: need for further action on
extraterritoriality issues; identification of main existing challenges such as procedural
problems regarding jurisdiction of national courts or the corporate veil; and EU
participation in the OEIWG.

<u>Corporations have rights. Now we need a global treaty on their responsibilities</u>. Also available in French

Salil Shetty, Amnesty International, in Guardian (UK), 21 Jan 2015

Recommendation to build the treaty on UN Guiding Principles and to make key
provisions of these mandatory, setting out clearly what the state duty to protect means.

<u>UN Business & Human Rights Framework: More action required at national and international</u> level to stop human rights abuses by business

CIDSE, Dec 2014

 Analysis of treaty process as an opportunity to strengthen the UN Protect, Respect and Remedy Framework and its Guiding Principles.

<u>Unity in Diversity: the advocates for the Guiding Principles and binding treaty can be complementary</u>

Phil Bloomer, Business & Human Rights Resource Centre, 3 Nov 2014

• Encourages business and human rights advocates to seek an appropriate scale of complementarity and collaboration with each other.

"Does the World Need a Treaty on Business and Human Rights?" event in London

Business & Human Rights Resource Centre, Univ. of Notre dame Law School, 14 May 2014

• Speakers raised the following issues: Motives for a treaty; weather it will strengthen or weaken the UN Guiding Principles; if a better route to ending impunity is to make national and regional systems work.

Former UN Special Representative on business and human rights, Prof. John Ruggie:

<u>Life in the Global Public Domain: Response to Commentaries on the UN Guiding Principles and the Proposed Treaty on Business and Human Rights</u>

23 Jan 2015

• Argues for negotiations on binding treaty to be built on what has already been achieved; main efforts must be meaningful in relation to daily lives of people.

Quo Vadis? Unsolicited Advice to Business and Human Rights Treaty Sponsors 9 Sep 2014

- Key challenges identified: weak political mandate of OEIWG; scope and scale of proposed treaty; complementarity between treaty and UN Guiding Principles.
- Suggestion of steps to be taken: inclusion of views of all stakeholders in OEIWG; treaty to build on UN Guiding Principles.

UN Special Rapporteur on freedom of assembly & association, Mr Maina Kiai: Natural resources sector: UN expert calls for binding human rights treaty for corporations

18 Jun 2015

- Key quotes: "An instrument negotiated to create binding obligations for companies is desirable and should set forth norms for all business entities, national and transnational."
- "[V]oluntary obligations for corporations...do not go far enough in ensuring that both States and businesses are held accountable for any failures to comply with them."

Intl. Coordinating Committee of National Human Rights Institutions

Intl. Coordinating Committee of National Human Rights Institutions statement on the subject of Business and Human Rights at the 29th regular session of the UN Human Rights Council Jun 2015

 Recommendations on complementarity between a binding instrument and the UN Guiding Principles to strengthen national action plans; instrument grounded in facts—based evidence to demonstrate concrete value to human right protection; inclusion of enterprises operating domestically and transparent process.

Academics:

<u>Intl. Commission of Jurists holds workshop on proposed treaty on business & human rights</u> Doug Cassel, Notre Dame Law School, 1 Jun 2015

• Discussion on whether a treaty should address, not only transnational, but also national business enterprises; attribution of criminal liability to companies; different options for a treaty; allowing victims of corporate human rights abuses access to a remedy.

<u>Key issues in the debate on a binding business and human rights instrument</u>

Shane Darcy, NUI GALWAY, on Business & Human Rights in Ireland, 13 Apr 2015

- Analysis key issues such as enforcement, monitoring and implementation, and addressing the responsibilities of States, companies or both; access to justice and extraterritoriality.
- Also includes suggestions on having a consultative and open approach; using existing treaties and conventions to draft a business and human rights treaty.

The Human Rights Obligations of Business: Reimagining the Treaty Business

Surya Deva, City University of Hong Kong, 12 Mar 2014

 Recommends for treaty to cover all human rights and apply to national and transnational businesses, with state-based and non-state based enforcement mechanism.
 Add in Doug's note?

Business:

Opportunity to comment draft observations by international business on the UN business and human rights treaty process

International Organisation of Employers, 2 May 2015

 Argues for UN treaty process not to undermine the on-going implementation of the UN Guiding Principles; recommends for treaty to address all companies, not only multinationals, and for the process to be inclusive.

Economist Intelligence Unit survey

March 2015

- 25% of respondents (senior corporate executives, corporate leaders) declared that a binding treaty would enable companies to fulfil their corporate responsibility to respect human rights; 32% said it would be slightly useful.
- Safaricom CEO said: "We need to move from voluntary compliance to something harder."