

A Commissioner for taking Affidavits within Court File No. C63309, C63310  
British Columbia

**COURT OF APPEAL FOR ONTARIO**

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Plaintiffs/Appellants

and

CHEVRON CORPORATION, CHEVRON CANADA LIMITED and CHEVRON  
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Defendants/Respondents

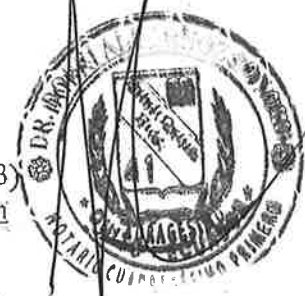
**SUPPLEMENTARY REPLY FACTUM OF THE APPELLANTS**

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December 20, 2017

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I. Introduction

1. On October 31, 2017, in setting aside an order for security for costs in this case, this Court held:

The appellants are seeking to enforce a judgment in which they have no direct economic interest. Funds collected on the judgment will be paid into a trust and net funds are to be used for environmental rehabilitation or health care purposes. This is public interest litigation.<sup>1</sup>

2. Public interest litigation has been considered on many occasions by the Supreme Court of Canada.

Most recently, the Court considered 'public interest' in the context of environmental impacts on Aboriginal peoples. The Court held:

As this Court explained in *Carrier Sekani*, the duty to consult, being a constitutional imperative, gives rise to a special public interest that supersedes other concerns typically considered by tribunals tasked with assessing the public interest (para. 70). A project authorization that breaches the constitutionally protected rights of Indigenous peoples cannot serve the public interest (*ibid.*).<sup>2</sup>

3. Although this is not a case addressing the violations in Canada of constitutionally protected rights of Canadian Indigenous peoples, determining the appropriate means of enforcing the Ecuadoran judgment requires consideration of the public interest within the parameters set out in the *Clyde River* case.

4. In reply to the whole of the Facts of the two Respondents, the context of this 'public interest litigation' is relevant and has been ignored and downplayed by the Respondents Chevron Canada and Chevron Parent. Indeed, it is significant that they rely on the 1896 principles of *Salomon*, developed for

<sup>1</sup> *Yaiguaje et al v. Chevron Corp et al* 2017 ONCA 827 at para. 26(a) (emphasis added)  
<sup>2</sup> *Clyde River (Hamlet) v. Petroleum Geo-Services Inc.*, 2017 SCC 40 at para. 40

other purposes, in support of their ability to immunize themselves from paying a judgment into trust to rehabilitate the lands and resources of the Indigenous Appellants. In the same year as *Saloman* decision, the leaders of Canada made the decision to 'remove the Indian from the child' by the creation of Indian Residential Schools.<sup>3</sup> Nineteenth century decisions are not the appropriate lens through which to view the rights of indigenous peoples.

## II. Facts

1. These Appellants rely on the Facts as set out by the Appellants in the Factum filed on May 16, 2017 and the Reply Factum filed on August 28, 2017. The Appellants also rely on the following legislative actions which have occurred since the Appellant's Reply Factum dated August 29, 2017.

2. Subsequent to the filing of the Appellants' Factum, the Government of Ontario with Canada's support has announced legislation to remediate the damage in northern Ontario on the English and Wabigoon Rivers:

ENGLISH AND WABIGOON RIVERS REMEDIATION FUNDING ACT, 2017  
The Schedule enacts the English and Wabigoon Rivers Remediation Funding Act, 2017.

The Minister of Environment and Climate Change is required to establish a Trust to fund the remediation of contaminants in the English and Wabigoon Rivers. Funding for the Trust, including an appropriation of \$85,000,000, is provided for.

The Minister is required to establish a panel to advise the Minister on issues about the Trust and give directions to the Trustee about payments out of the Trust. The panel will have representatives appointed by Grassy Narrows First Nation and Wabaseemoong Independent Nations, as well as representatives appointed by the Minister to represent Ontario.<sup>4</sup>

3. Since the Appellants' Reply Factum was filed, the Department of Indigenous and Northern Affairs Canada has announced a year-over-year increase of \$23.4 million in Grants and Contribution

<sup>3</sup> *Fontaine v. Canada* 2016 ONCA 241, Introduction and para. 1

<sup>4</sup> Stronger, Fairer Ontario Act, S.O. 2017 c. 34, Schedule 14

costs and of \$33.6 million in Operating Authority costs for the remediation of Federal contaminated sites for which this department is responsible (i.e. those in Yukon, Northwest Territories, Nunavut and those on Indian reserves.)<sup>5</sup> These are examples of the ultimate cost to Canadians of corporate conduct of the type which occurred in Ecuador in this case as found by the three court levels in Ecuador.



### III. Issues

4. These Appellants adopt the issues as set out in the Appellants' factum dated May 16, 2017.

### IV. Legal Argument

5. These Appellants make the following submissions in addition to the Arguments in the Appellant's Facta in addressing the "Public Interest" at stake in this case.

#### A. The Context of this Case as "Public Interest Litigation"

6. The issue here is whether these Respondents can, in the face of international recognition of the obligation to protect Indigenous lands and resources, rely on a 19<sup>th</sup> century legal fiction to immunize Chevron Parent from a valid judgment to ensure the rehabilitation of Indigenous lands.

7. As the Supreme Court of Canada stated in *Kosmopoulos*:

There is a persuasive argument that "those who have chosen the benefits of incorporation must bear the corresponding burdens, so that if the veil is to be lifted at all that should only be done in the interests of third parties who

<sup>5</sup> Indigenous and Northern Affairs Canada Quarterly Financial Report for the Quarter ended September 30, 2017

would otherwise suffer as a result of that choice".<sup>6</sup> (emphasis added)

8. In reply to the Respondents' facts, Chevron Parent turns this *dicta* on its head and argues that its choice of corporate structure with multiple subsidiaries wholly owned by it, should serve to shield the assets of its subsidiaries from its debtors, and that it is the third parties – the Appellants – who should suffer as a result of Chevron's choice.

9. This is a case in which the enforcement of the judgment against Chevron Parent through execution against its shares in Chevron Canada is justified, not only for the obvious reason that the Appellants and the 30,000 Ecuadorian Indigenous people they represent otherwise have no redress for the illness, deaths and loss of resources they have suffered as a result of the poisoning of their lands, waters and bodies by the activities of Chevron Parent, if its assets in Chevron Canada cannot be attached, or the corporate veil is not lifted, but also because public interest requires that the corporate veil be lifted in these circumstances.

10. In its judgment in this case, the Supreme Court of Canada remarked upon the ease with which business, assets and people cross borders.<sup>7</sup> Multinational corporations such as Chevron carry on activities in dozens of countries, including Canada, and their assets and profits flow freely across borders from multiple subsidiaries to and for the benefit of the parent corporation.

11. Resource companies like Chevron carry out their activities, whether in Canada or Ecuador, in the hinterland where the lands and resources sustain Indigenous peoples and are integral to the survival

<sup>6</sup> *Kosmopoulos v. Constitution Insurance Co. of Canada*, [1987] 1 S.C.R. 2, para. 13, Appellants' BOA, Vol. I, p. 188

<sup>7</sup> *Chevron Corp. v. Yaiguaje*, 2015 SCC 42, para. 1, Appellants' BOA, Vol. I, p. 45

of Indigenous peoples.

B. The "Special Public Interest"<sup>8</sup> Applies due to the Impact of Decision on Aboriginal Peoples



12. Aboriginal rights and title and treaties with aboriginal peoples are so important in Canada, they have been given constitutional protection.<sup>9</sup> The special relationship of Indigenous peoples to their lands and environment has been recognized repeatedly by Canadian Courts.

13. In discussing the impact of environmental measures on the rights of aboriginal peoples, the Supreme Court of Canada stated:

The aboriginal peoples, with their history of conservation-consciousness and interdependence with natural resources, would surely be expected, at the least, to be informed regarding the determination of an appropriate scheme for the regulation of the fisheries.<sup>10</sup> (emphasis added)

14. In the context of aboriginal occupancy of, and title to, land the Supreme Court has emphasized the special bond between aboriginal peoples and their lands:

[...] Implicit in the protection of historic patterns of occupation is a recognition of the importance of the continuity of the relationship of an aboriginal community to its land over time.

I develop this point below with respect to the test for aboriginal title. The relevance of the continuity of the relationship of an aboriginal community with its land here is that it applies not only to the past, but to the future as well. That relationship should not be prevented from continuing into the future. As a result, uses of the lands that would threaten that future relationship are, by their very nature, excluded from the content of aboriginal title.

[...] If lands are so occupied, there will exist a special bond between the group and

<sup>8</sup> *Clyde River (Hamlet) v. Petroleum Geo-Services Inc.*, (supra) at para. 40

<sup>9</sup> *Constitution Act, 1982*, s. 35

<sup>10</sup> *R. v. Sparrow*, [1990] S.C.J. No. 49, para 82; repeated in *R. v. Van der Peet*, [1996] S.C.J. No 77, para. 138

the land in question such that **the land will be part of the definition of the group's distinctive culture.**<sup>11</sup> [...] (emphasis added)

15. Indigenous peoples in Canada suffer the same risks to their health and their livelihoods as do the Indigenous Ecuadorians, and indeed as do Indigenous peoples around the world. This has been acknowledged, for example, by the latest efforts of Ontario to remediate the English and Wabigoon Rivers.<sup>12</sup>

16. In reply to para. 46 of Chevron Canada's Factum, the respondent relies on Parliament not amending the CBCA. However, more significantly in the context of this case, Parliament has recently recognized the objective of applying the principles of the *UN Declaration on the Rights of Indigenous Peoples* to all of its laws.

17. The challenges faced by Indigenous peoples around the world in trying to protect their lands and resources and the cultures which depend upon them have been recognized by all nations who have adopted the *United Nations Declaration on the Rights of Indigenous Peoples* ("U.N. Declaration") adopted on September 13, 2007.<sup>13</sup> Although Canada was originally one of only four nations objecting to the U.N. Declaration (along with Australia, New Zealand and the United States), it dropped its objector status on May 10, 2016 and pledged to implement it by legislation in Parliament on December 5, 2017.<sup>14</sup>

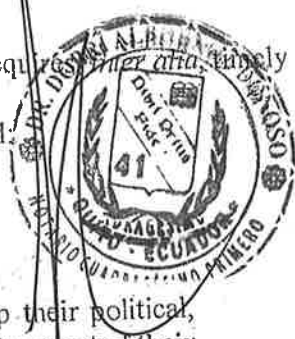
<sup>11</sup> *Delgamuukw v. British Columbia*, [1997] S.C.J. No. 108, paras. 126-127, 128

<sup>12</sup> *Stronger, Fairer Ontario Act*, S.O. 2017 c. 34, Schedule 14 (Appendix A)

<sup>13</sup> *United Nations Declaration on the Rights of Indigenous Peoples*, Resolution 61/295 Adopted by The General Assembly of the United Nations, September 13, 2007

<sup>14</sup> *Hansard*, December 5, 2017, pp. 16074-16081 (Appendix B)

18. The U.N. Declaration which both Canada and Ecuador have adopted requires timely access to justice and redress and effective remedies for lands taken or damaged.



*Article 20*

1. Indigenous peoples have the right to maintain and develop their political, economic and social systems or institutions, to be secure in the enjoyment of their own means of subsistence and development, and to engage freely in all their traditional and other economic activities.
2. Indigenous peoples deprived of their means of subsistence and development are entitled to just and fair redress. (emphasis added)

*Article 28*

1. Indigenous peoples have the right to redress, by means that can include restitution or, when this is not possible, just, fair and equitable compensation, for the lands, territories and resources which they have traditionally owned or otherwise occupied or used, and which have been confiscated, taken, occupied, used or damaged without their free, prior and informed consent. (emphasis added)
2. Unless otherwise freely agreed upon by the peoples concerned, compensation shall take the form of lands, territories and resources equal in quality, size and legal status or of monetary compensation or other appropriate redress. (emphasis added)

*Article 40*

Indigenous peoples have the right to access to and prompt decision through just and fair procedures for the resolution of conflicts and disputes with States or other parties, as well as to effective remedies for all infringements of their individual and collective rights. Such a decision shall give due consideration to the customs, traditions, rules and legal systems of the Indigenous peoples concerned and international human rights.<sup>15</sup> (emphasis added)

19. Twenty years ago, the Supreme Court of Canada mandated a role for the Courts in aiding

<sup>15</sup> U.N. Declaration, *supra*, paras. 20, 28, 40

reconciliation between the Crown and Aboriginal peoples.<sup>16</sup> The Supreme Court of Canada, as recently as November, 2017, has recognized the relevance of International Conventions when considering Canadian law.<sup>17</sup> As Canada and Ecuador have both committed to the U.N. Declaration, the goal of reconciliation in this case can be accomplished by allowing the Appellants a "...prompt decision through just and fair procedures..., as well as to effective remedies for [the] infringements of their individual and collective rights."

20. In reply to the Respondents' Facta, and this court's determination that this is 'public interest litigation', the actual context of who are the victims, and the recognition in Canada and by Canadian Courts of the need to address the adverse impacts on Indigenous peoples of past exploitation of their lands and resources, is the context which this Court should have before it when considering this particular case. The remedy found by the Ecuadoran Court in this case is precisely the form of remedy anticipated by the signatories to the *UN Declaration* at Article 28 (2).

21. The Respondents, in their facta, exemplify the virtually insurmountable hurdles faced by Indigenous peoples who attempt to obtain "timely redress" for damages caused to them by multinational resource extraction companies whose financial capabilities allow them to exploit every possible legal avenue, including legal constructs created in a time when concern over the rights of Indigenous peoples and their resources was virtually non-existent, to delay and obstruct effective remedies for damages they cause to Indigenous peoples.

22. This Court, in light of the public interest nature of this litigation, the acknowledged duty of

<sup>16</sup> *Delgamuukw v. The Queen* 1997 S.C.J. No. 108, para.186

<sup>17</sup> *Ktunaxa v. Minister of Forests* 2017 SCC 54, para. 65

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reconciliation with aboriginal peoples "aided by the Courts" and the recognition of the U.N. Declaration as a guide for the interpretation of Canadian law, has a role to play to assist Indigenous peoples to obtain timely redress in these cases and to ensure that corporations cannot be allowed to hide behind a veil of complex corporate structures in order to avoid judgments for the environmental damages they cause to Indigenous peoples' lands and resources.

23. In this particular public interest litigation, the choice for this Court is clear: allow corporations to hide behind 19<sup>th</sup> century legal precedent, developed for another purpose, to avoid liability for environmental devastation to Indigenous lands; or consider the proper interpretation of the law, what is just and equitable in the public interest and what is required to avoid further harm to Appellants in this case taking into account the guiding principles of the UN Declaration. Taking the former position will ultimately endorse the continued destruction of Indigenous societies' lands and resources both outside and inside Canada through such conduct.

24. If Chevron Parent and Chevron Canada succeed in their arguments, the ultimate result will be that aboriginal people (as well as other Canadian citizens) will have a difficult time recovering for environmental damages caused by corporations who will be allowed to continue their "shell game" with their assets to avoid the consequences of their actions.

25. In that case, either the damages – especially large scale environmental damages - will either go unrepaired causing incalculable losses to Indigenous societies and to Canadian society as a whole, or taxpayers<sup>18</sup> will have to bear the costs of redressing the harms, in effect providing indemnity protection

<sup>18</sup> See, for example, *Stronger, Fairer Ontario Act*, S.O. 2017 c. 34, Schedule 14  
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to the multi-national corporations. Neither option is acceptable in the 21<sup>st</sup> century.

26. Failure to lift the corporate veil in this case when to do so is required to ensure a remedy for the 30000 Indigenous Ecuadorans will impact not only the Appellants, but also the aboriginal people of Canada whose constitutionally protected rights risk being rendered illusory by similar conduct of multinationals in Canada.

ALL OF WHICH IS RESPECTFULLY SUBMITTED THIS 20th DAY OF December, 2017.

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