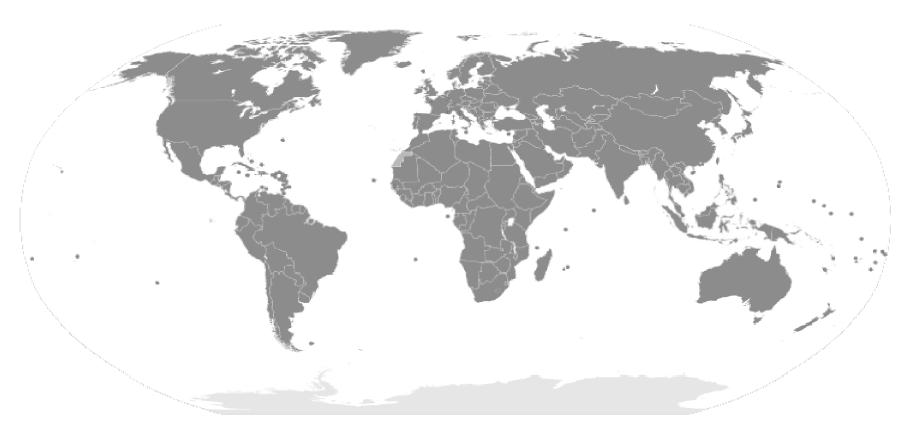
#### UN Working Group on the Use of Mercenaries



### Regulating and Monitoring Private Military and Security Companies

José L. Gómez del Prado

Geneva, 17<sup>th</sup> Session Special Procedures







PMSCs DO HAVE AN IMPACT ON THE ENJOYMENT OF HUMAN RIGHTS





"Private soldiers," "private security guards" or "independent contractors. Employees of transnational military-security companies



Individuals who can violate human rights as much as be victims of human rights violations.

Summary executions, disappearances, torture, arbitrary detention, forced displacement, trafficking in persons, confiscation or destruction of private property, health, right to privacy...

Contractual irregularities, bad working conditions, overcrowding, excessive working hours, unpaid salaries, degrading treatment and isolation, lack of attention to their basic needs such as health and hygiene

**EMPLOYEES OF PRIVATE MILITARY AND** 

**SECURITY COMPANIES COMMITTING** 



**SUMMARY EXECUTIONS** 

**TORTURE** 



**Serious** human rights violations cutting across different mandates



**TRAFFICKING IN PERSONS MIGRANT WORKERS** 

**HEALTH** 





**ARBITRARY DETENTION** 

#### NISOOR SQUARE BAGHDAD





AF

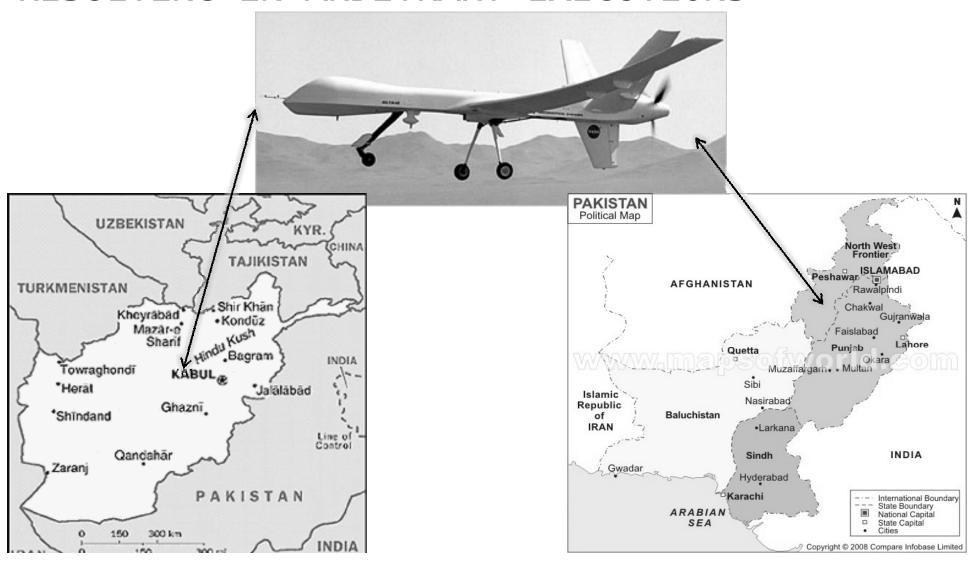


#### MASSACRE OF 16 SEPTEMBER 2007

- ☐ 17 CIVILIANS KILLED AMONG WHICH CHILDREN AND WOMEN
- ☐ OVER 20 CIVILIANS INJURED
- ☐ WITHOUT PROVOCATION
  ACCORDING TO US MILITARY REPORTS
- NONE OF THE EMPLOYEES
  ALLEGEDLY RESPONSIBLE FOR THE
  INCIDENT HAS BEEN YET SANCTIONED

**EXTRAJUDICIAL SUMMARY EXECUTIONS** 

# BLACKWATER ASSISTED THE CIA PREDATOR PROGRAMME IN AFGHANISTAN AND PAKISTAN RESULTING IN ARBITRARY EXECUTIONS



## L-3 COMMUNICATIONS-TITAN CACI



### ABOU GHRAIB SCANDAL





TORTURE and OTHER CRUEL INHUMAN or DEGRADING TREATMENT OR PUNISHMENT

# CLAIM BY TWO HUNDRED AND FIFTY PLAINTIFFS UNDER THE ALIEN TORT

- rape and threats of rape ,
- sexual assaults;
- electric shocks; beatings,
- prolonged hanging from limbs;
- forced nudity; hooding;
- isolated detention;
- being urinated on;
- religious intolerance.





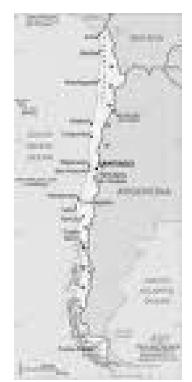
### BLACKWATER INVOLVED IN RENDITION FLIGHTS OF C.I.A.

- It helped provide security on C.I.A. flights transporting detainees after the 2001
- A former top C.I.A. officer. "There was a feeling that Blackwater eventually became an extension of the agency."

"the use of contractors in intelligence and paramilitary operations is a scandal waiting to be examined." US Representative Rush D. Holt







105 Chileans 2005, were providing/or undergoing military training in the former army base of Lepaterique in Honduras. The instruction consisted in anti-guerrilla tactics such as possible ambushes and deactivation of explosives mortars how to avoid them. The Chileans had entered Honduras as illegally tourists and were Honduras. They used high-calibre weapons such as M-16 rifles or light machine guns.

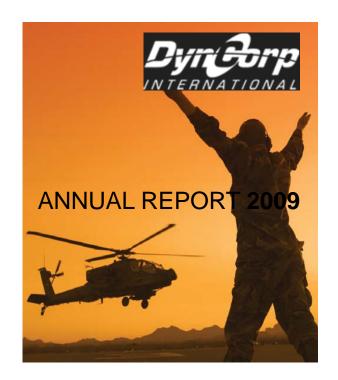




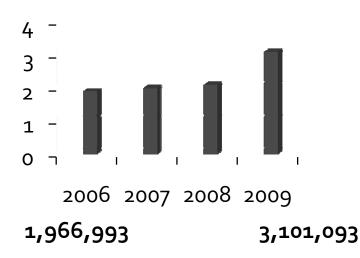


22 women in the frontier line, in Ecuador and Colombia where they were exposed by the air fumigations from the Plan Colombia to the 'glifosato' mixture with POEA + Cosmuflux 411 F., besides the intoxication symptoms, presented genetic damages in a third of the sanguine cells.





Four Year Revenues (\$ in thousand millions)



The report refers to four lawsuits concerning the spraying of narcotic plant crops along the Colombian border adjacent to Ecuador on behalf of 3 Ecuadorian Providences and 3266 plaintiffs

**AND STATES** 

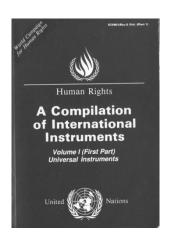
"The aerial spraying operations were and continue to be managed by us under a DoS contract in cooperation with the Colombian government. The DoS contract provides indemnification to us against third-party liabilities arising out of the contract, subject to available funding. The DoS has reimbursed us for all legal expenses to date."

"The terms of the DoS contract provide that the DoS will indemnify our operating company against third-party liabilities arising out of the contract, subject to available funding. The DoS has reimbursed us for all legal expenses to date."

### GAPS IN HUMAN RIGHTS AND INTERNATIONAL HUMANITARIAN LAW

#### **DEFINITION OF MERCENARY**

 ALMOST IMPOSIBLE TO APPLY IT TO THESE "PRIVATE CONTRACTORS" OR "SECURITY GUARDS"





#### **INMUNITY**

#### **PLAN COLOMBIA**



**IRAK** TURKEY Irbīl Mosul SYRVA As Sulaymānīyah Sāmarrā€ IRAN BAGHDAD Ar Rutbah Karbalā' Al Küt An Najat JORDAN An Nasiriyah Al Basrai SAUDI ARABIA c/o Mideastinfo.com

# THE USE OF PMSC IN HUMANITARIAN OPERATIONS



- Is blurring the distinction between humanitarian non-profitable organizations and corporations working for pecuniary gain
- Humanitarian and aid assistance organizations are not perceived as neutral, but often associated with the intervening force and targeted as such.





AFTER

**THROUGH** SFI FNFSS COMMITMENT AND COMPASSION **FOR** ALL PEOPLES, **BI ACKWATER WORKS** TO MAKE A **DIFFERENCE** IN THE WORLD AND PROVIDE **HOPE TO THOSE** WHO STILL LIVE IN DESPERATE **TIMES** 



We live in a world that gets smaller each day, inescapably, there are clashes between cultures and values systems. Iragedies that went unnoficed and undetected decades ago are now daily brought to the world via network news and the interest.

Now that we are aware of the many strocities on this earth, those of us who enjoy secure, peaceful, and free lives are called to help share that promise with the world.

Through selfless commitment and compassion for all people. Blackwater works to make a difference in the world and provide hope to those who still live in desperate times.

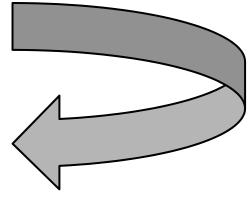




Alarmed by the conference regarding Haiti on 9-10 March 2010, organized by IPOA, the trade association representing many PMSC

#### **HAITI**

American Jewish World Service American Friends Service Committee Bagay Dwol Haiti Relief Fund Bevond Borders Center for Constitutional Rights Environmental Justice Initiative for Haiti Foreign Policy In Focus Gender Action Global Hood Grassroots International Institute for Justice and Democracy in Haiti Lambi Fund Nouvelle Vie Haiti Other Worlds Quixote Center TransAfrica Forum Bill Fletcher, Black Commentator Mark Weisbrot, Center for Economic and Policy Research





Letter to USA Secretary of State Ms. Clinton by 18 NGOs urging that funds pledged by the United States and other members of the international community, be directed towards rebuilding Haiti, not to international private security contractors.

COLLUSION BETWEWEN PMSC AND REBEL GROUPS  WARLORD GROUPS IN SOMALIA

 TALIBAN IN AFGHANISTAN



Qandahār

150

300 km

150

Zarani

Line of Control

INDIA

PAKISTAN

300 ml

#### UN EMBRACES PRIVATE MILITARY CONTRACTORS

Foreign Policy Turtle Bay Informing from inside the UN 17 January 2010





In Afghanistan, the U.N. has contracted an Afghan subsidiary of the London-based company, IDG Security Ltd., to provide 169 Gurkhas, according to figures compiled by the U.N. Mission in Afghanistan (some U.N. officials say there may be as many as 400 Gurkhas protecting U.N. officials). They are charged with supplementing security provided by the Afghan National Police.»

#### Comment by Sandline International

9 February 2000, Sandline listed as registered supplier in UN database

Sandline International is pleased to report that the company is now a registered supplier in the United Nations Common Supply Database (UNCSD).

Other PMSC in UNCSD: Aegis, Armor Group, DynCorp, MPRI...

It would seem that the PMSC Greystone of the Blackwater Group had also been registered in UNCSD

# A COMMON PATTERN IN ALL REGIONS OF THE WORLD

LACK OF COMMON STANDARDS FOR

REGISTRATION

LICENCING

**VETTING** 

TRAINING

SAFEKEEPING OF WEAPONS

### DIFFUSED RESPONSIBILITY AND LACK OF ACCOUNTABILITY

### A labyrinth of contractual and insurance layers and shells

Many contracts outsourced by U.S.A. government to PMSCs are in their turn subcontracted to other companies registered in U.S.A. or abroad

<u>Examples</u>: **Triple Canopy** subcontracted Your Solutions Inc. Illinois whose subsidiary Your Solutions Honduras recruited Latinos for Iraq

Blackwater subcontracted Grupo Tactico Chile

These companies (some of which are "ghost" that have never been legally registered) are entrusted with selecting and recruiting military and police personnel from third countries.

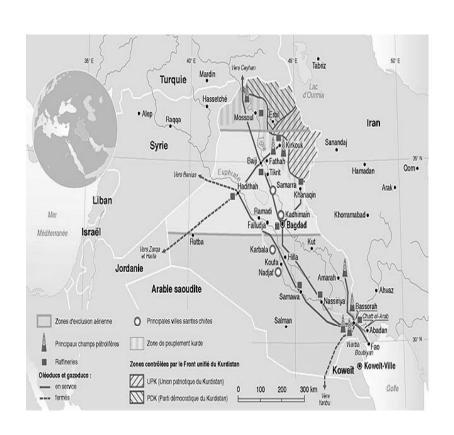
### DIFFUSED RESPONSIBILITY AND ACCOUNTABILITY

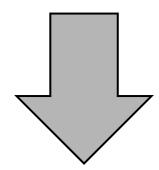


According to a Congressional report October 2007

- ☐ Blackwater guards have been involved in nearly 200 shootings in Iraq since 2005
- ☐ Despite the terms of the contracts which provide that Blackwater can engage only in defensive use of force,
- ☐ The report indicates that Blackwater reported that in over 80% of the shooting incidents its forces fired the first shots

#### LACK OF VETTING PROCEDURES





### ☐ The case of South African PMSC employed in Iraq

Among PMSC employees in Iraq were found South Africans having committed crimes against humanity when they served in the South African police and army during the former apartheid regime.

#### LACK OF VETTING PROCEDURES

#### The Case of Danny Fitzsimons

Was diagnosed as suffering from Post-Traumatic Stress Disorder (PTSD) in January 2004, while still in the army. Assessments by consultant psychiatrists in May 2008 and June 2009 reported that the symptoms had worsened.

- Despite this, in August 2009, he was hired by ArmorGroup and sent out to Iraq without undergoing a full medical assessment.
- ➤ Within 36 hours of his arrival, the incident took place in which two colleagues died and an Iraqi was injured.

**The Queensland Times** 



**Danny Fitzsimons** 

#### PRIVATIZATION OF WAR

A NEW NON-STATE ACTOR: THE PMSC

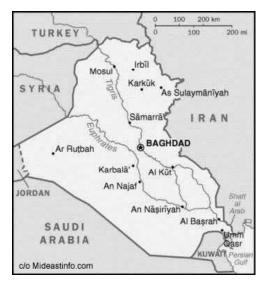
#### **IRAQ**:

- 180 Private Companies providing services to militaries
- 190 000 Private Contractors
- 48 ooo Private "security guards"

Rate Militaries/Private Contractors

First War Golf: 50 to 1

War Golf 2003: 1 to 1

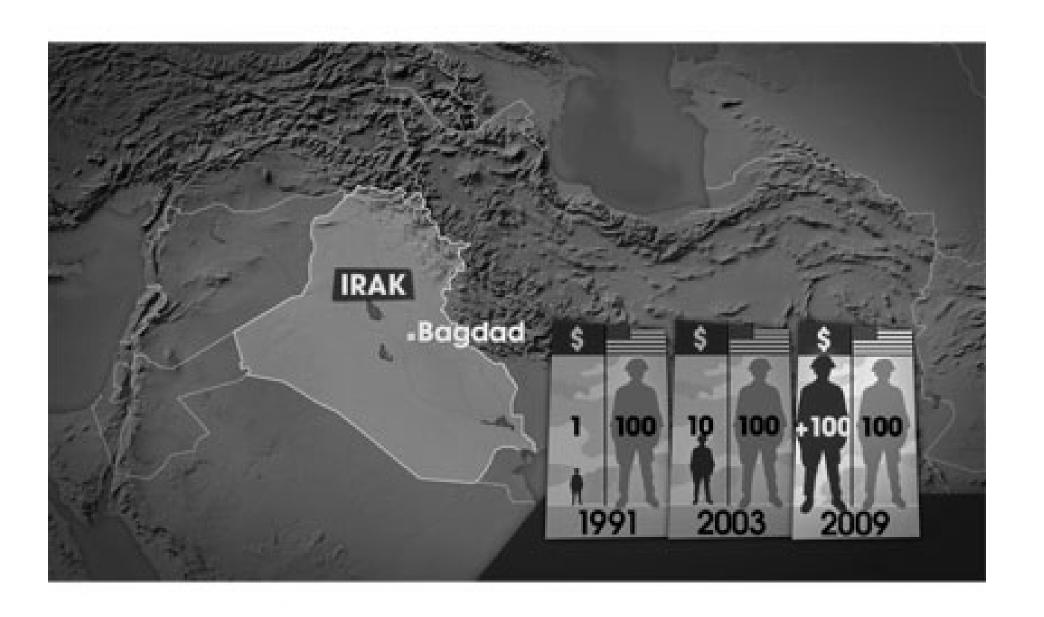




#### **AFGHANISTAN:**

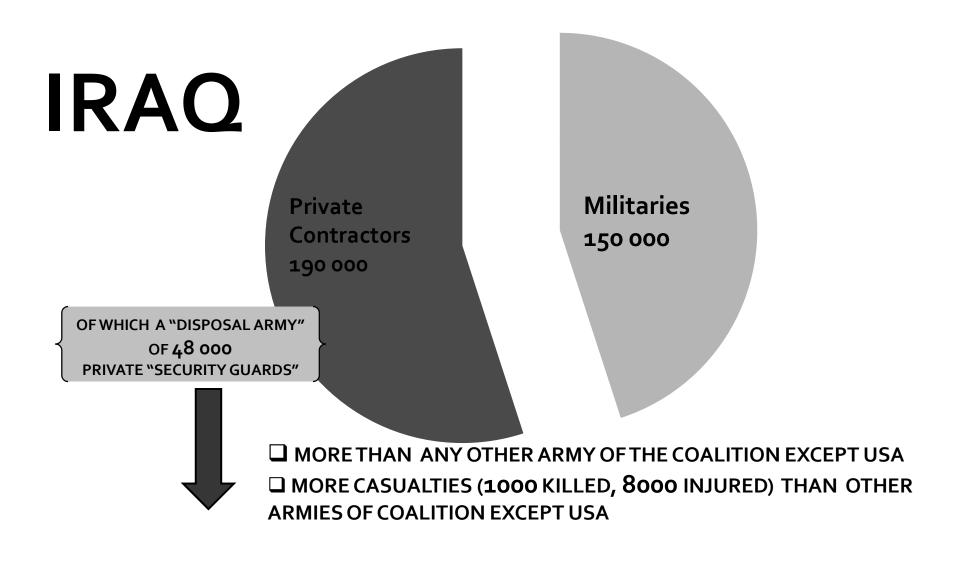
- ☐ 6o Private Companies
- Between 18 000 and 28 000 Private "security guards"

Estimates from various sources 2007-2008

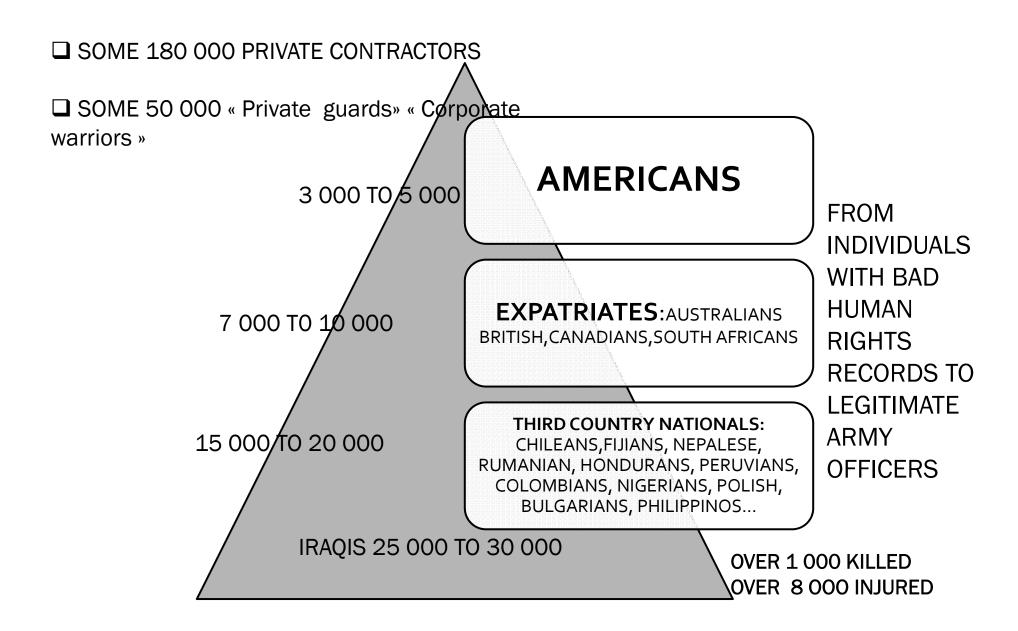


#### PRIVATIZATION OF WAR

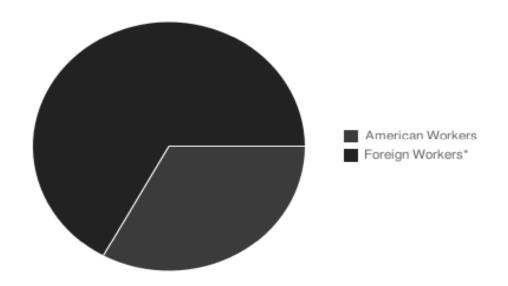
A NEW NON-STATE ACTOR: THE PMSC



#### "Private guards" RECRUITMENT IN IRAQ



### Nationality of Civilian Contractors Reported Working in Iraq and Afghanistan



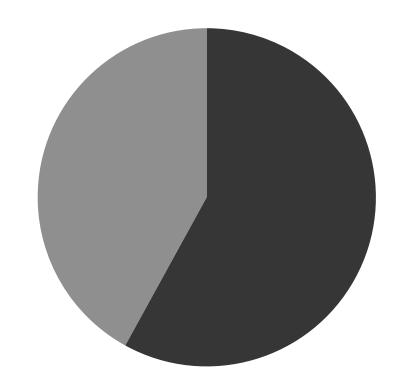
	Number of Workers	Percent of Total Workers
Foreign Workers*	45,194	67%
American Workers	22,465	33%



The latest figures of U.S. Department of Defense (April 2010) show there are more civilian contractors in Afghanistan than there are soldiers (Pro Publica)



☐ 78,000 soldiers ☐



### A SOCIAL PHENOMENON WHICH REACHED 2010 CANNES FESTIVAL

#### Route Irish, by Ken Loach



An incredible and scarry plot.
(El País)

Investigates the death in Bahgdad of a "security guard" working for one of the multiple private military and security companies making siniter businesses and committing crimes with absolute impunity in a devastated country.

### **A POSSIBLE** DRAFT CONVENTION ON PMSCs





#### Parliamentary Assembly

HAS ADOPTED TWO REPORTS recommending "that the Committee of Ministers draw up a Council of Europe instrument aimed at regulating the relations of its member states with PMSCs and laying down minimum standards for the activity of these private companies":

- ☐ Report of the Political Affairs Committee. **Doc. 11787 (**22 December 2008)
- ☐ Report of the Committee on Legal Affairs and Human Rights Doc. 11801 (27 January 2009) on:

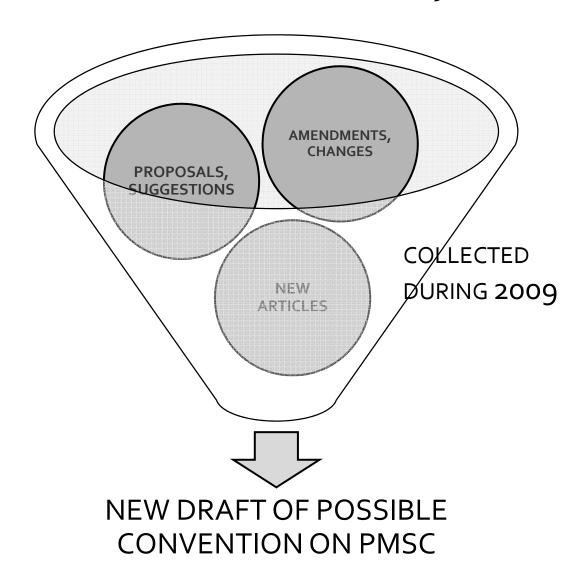
"Private military and security firms and the erosion of the state monopoly on the use of force" Stating "its preference for a legally binding document (convention)".



IMPLEMENTATION OF MANDATE GIVEN TO THE WORKING GROUP BY UN HUMAN RIGHTS COUNCIL IN OPERATIVE PARA. 13 OF ITS RESOLUTION 10/11 OF 26 MARCH 2009



### SOME 200 REPLIES COMPRISING OVER 800 SUGGESTIONS FROM ACADEMICS, NGOS IGOS



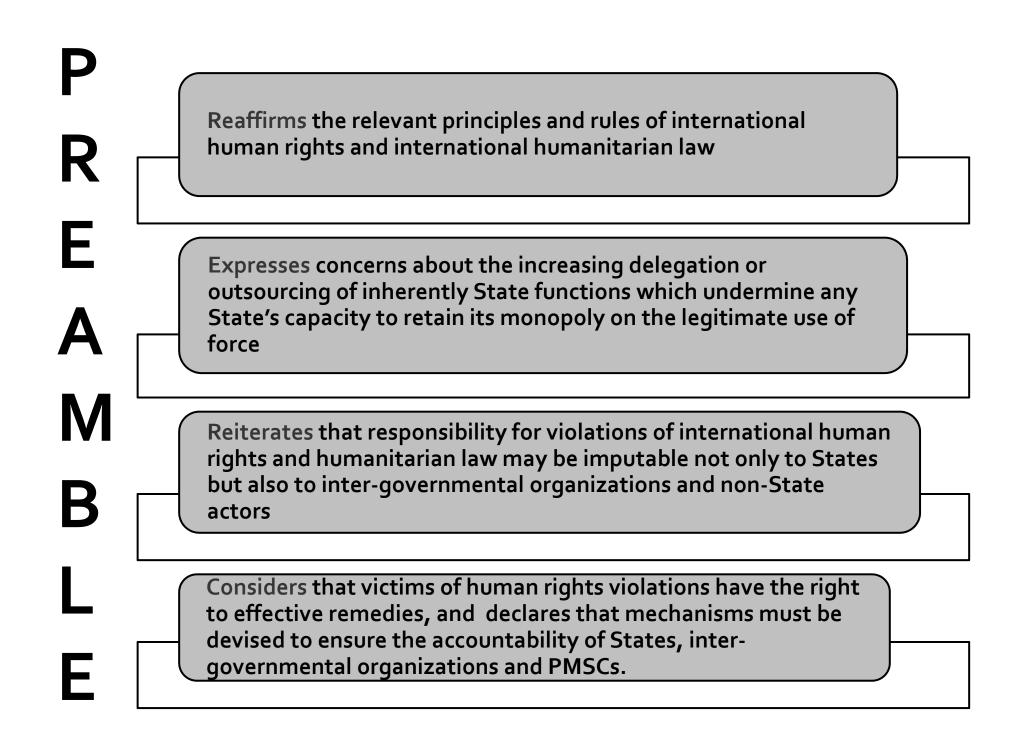
# NEW DRAFT TEXT SENT TO 192 UNITED NATIONS MEMBER STATES FOR

COMMENTS IN 2010

**ELEMENTS** 

TEXT OF ARTICLES OF A POSSIBLE

DRAFT CONVENTION ON THE REGULATION, OVERSIGHT AND MONITORING OF PMSC



#### STRUCTURE OF THE DRAFT CONVENTION

- General Provisions
- General Principles
- Legislative regulation, oversight and monitoring
- State responsibilities to impose sanctions on offenders and provide remedies to victims
- International oversight and monitoring
- Final Provisions

# PURPOSES OF DRAFT CONVENTION (Art. 1)

Reaffirm the
State
responsibility
for the
legitimate
use of force

Identify
inherently
State
functions that
cannot be
outsourced

Provide
guidance for
regulation by
States of the
activities of
PMSCs and
their potential
subcontractors

Promote cooperation between States regarding the licensing and regulation of PMSCs activities

Establish an international monitoring mechanism and promote the creation of monitoring bodies at national level

#### SCOPE OF APPLICATION



#### GENERAL PRINCIPLES

State responsibility for the legitimate use of force

State sovereignty.
Principles of
sovereignty,
equality and
territorial integrity

Prohibition of outsourcing inherent State functions to PMSCs

Prohibition of outsourcing the use of certain firearms

Respect for IHRL and IHL and accountability for violations. Liability of superior of PMSCs personnel for crimes under international law committed by PMSC personnel under their effective authority and control

Prevent
PMSCs from
trafficking and
illicitly
manufacturing
firearms

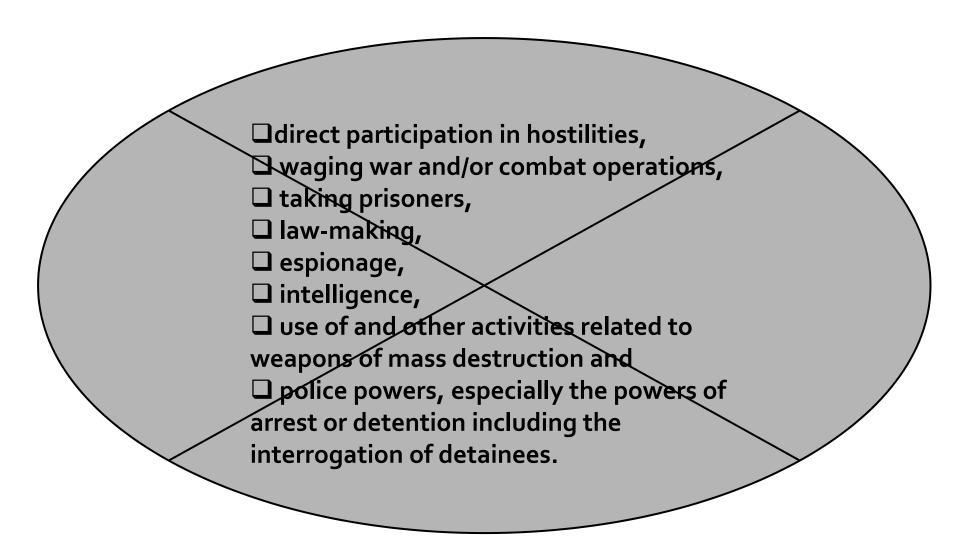
#### Rule of Law

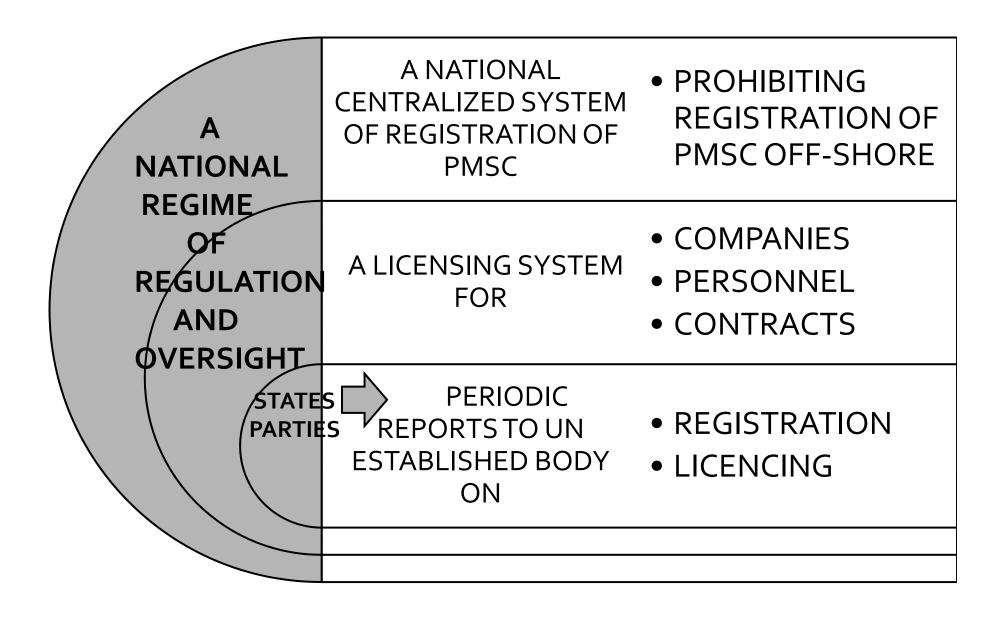
PMSC's activities consistent with IHRL and IHL

Compliance with legislation territorial State

Agreements
with the
legislation of
home,
territorial and
national State

### INHERENTLY STATE FUNCTIONS WHICH CANNOT BE OUTSOURCED





GUARANTEES FOR THE USE OF FORCE

- RULES ON THE USE OF FORCE AND FIREARMS BY PMSC
- ONLY LEGITIMATE WAYS OF ACQUIRING AND TRANSPORTING WEAPONS

GUARANTEES FOR THE USE OF FORCE • USE OF FORCE WHEN STRICTLY NECESSARY AND TO THE EXTENT AUTHORIZED BY THE STATE

GUARANTEES FOR THE USE OF FORCE  USE OF FORCE REGULATED BY MILITARY NORMS AND HUMAN RIGHTS AND INTERNATIONAL HUMANITARIAN LAW WHEN PMSC PROVIDE SERVICES UNDER AGREEMENT WITH ARMED FORCES OF A STATE

### STATE RESPONSIBILITY TO IMPOSE CRIMINAL, CIVIL AND/OR ADMINISTRATIVE SANCTIONS ON OFFENDERS ANS PROVIDE REMEDIES TO VICTIMS

Criminalization of offenses

Criminalization of:

°acts of carrying out inherently State functions

othe export/import of PMSCs services without license or authorization

ounlawful use of force and firearms

Investigation, prosecution and punishment of violations covered by the convention

Effective remedies to victims

Establishment of jurisdiction

Jurisdiction over offenses committed in the territory of a State party; on board of a vessel flying the flag of that State or an aircraft registered under the laws of that State: or by one of its nationals or against a national

#### STATE RESPONSIBILITY

Extradition. Criminal offenses under the convention to be included in any existing and subsequently concluded extradition treaties between States parties.

Mutual legal assistance in investigations, prosecutions and judicial proceedings

Transfer of criminal proceedings to another State, to the ICC

**Liability of legal persons**. Establishment of the criminal and civil liability of PMSCs for participation in offenses penalized under the convention

**Obligation to lift immunity** applicable to PMSCs and their personnel under other conventions and agreements

Fund to rehabilitate victims of offenses

Obligation of PMSCs to compensate victims of violations

#### INTERNATIONAL COMMITTEE ON THE REGULATION, OVERSIGHT AND MONITORING OF PMSCs

International monitoring mechanism for the implementation of the convention RESPONSIBLE FOR RECEIVING AND DEALING WITH



#### **Reports from States parties**

Petitions from individuals and groups of individuals

Confidential Inquiries: in situ visit

Complaints from States parties – Conciliation Commission

THE TEXT OF A
POSSIBLE
DRAFT
CONVENTION

WILL BE
SUBMITTED TO
UN HUMAN
RIGHTS
COUNCIL IN
September 2010
(A/HRC/15/25/Add 7)

THE UN HUMAN
RIGHTS COUNCIL
MAY ESTABLISH
AN OPEN ENDED
WORKING GROUP
FOR THE
ELABORATION OF
A NEW
INSTRUMENT